

62-6956

Michael S. ...
MEMORANDUM FOR: Chairman, Joint Chiefs of Staff
SUBJECT: Implementation of Command Relationships Agreement (CRA)
REFERENCE: JCSM-570-62, dated 2 August 1962,
Subject as Above

1. The DCI has reviewed your comments, Reference above, and has noted that, except for a world-wide DEFCON 1 or "Defense Emergency," the JCS agree with the desirability of joint determination by the Chairman, JCS, and the DCI to activate the CIA Force at the time appropriate authority announces declaration of DEFCON 1.

2. In proposing that the CIA Force be activated and the CRA become effective automatically on declaration of world-wide DEFCON 1, the JCS have cited the need of commanders of commands established by the President to have available as soon as possible forces and assets, including the CIA Force, which have been planned for them. We recognize this need, and have included in the CIA war plans which support CINCEUR and CINCPAC General War Plans a list of the elements which will comprise the CIA Force. We propose to follow this same procedure in all CIA plans prepared in support of Military plans.

3. With regard to the implementation of plans, however, it has been our experience that they must often be revised or rewritten in light of national policy decisions at the time their execution is under consideration. These decisions could affect the size and composition of the CIA elements required to support the directed military effort. It is for these reasons that the DCI has proposed a joint evaluation as to the desirability of implementation of CRA and activation of CIA Forces at the time consideration is being given to the recommendation that DEFCON 1 be declared.

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4. The need for joint review at the time a recommendation is made to declare a world-wide DEFCON 1 is, in our opinion, greater than if only one command area is to be affected. The relationships now existing between unified and specified commanders and other U. S. departments or agencies operating within the geographic areas of military responsibility may not be disrupted to the same degree in each command area. For example, in parts of Latin America, Africa, and in neutral nations, the responsibility for U. S. activities may remain vested in a U. S. Ambassador or other political representatives. We also envision that if an appreciable time lag marks the transition from peace to general war, political negotiations will be continued. During this transitional period, it may well be that CIA can best carry out its national responsibilities as an integrated agency responding to national authorities. For these reasons and until a decision is made as to the degree of implementation of military plans, the role of CIA within certain military theaters should be the result of a joint determination by the Chairman, JCS, and the DCI.

5. In contingency situations short of general war, regardless of whether or not DEFCON 1 has been announced, CIA concurs that its support role can best be determined jointly by the Chairman, JCS, and the Director of Central Intelligence.

6. If you concur with the above concept, CIA Senior War Planners will be informed of these arrangements and instructed to prepare their plans accordingly.

Marshall S. Carter
Lieutenant General, USA
Acting Director

Signature Recommended:

(Signed) Richard Helms

Deputy Director (Plans)

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